

City of Malden

Massachusetts

INSPECTIONAL SERVICES
215 Pleasant Street, Room 330
Malden, Massachusetts 02148

July 31, 2024

Malden City Council
215 Pleasant Street
Malden, MA 02148

**Re: Amendments of Title 12.28.140, Code of City of Malden
Rowe's Quarry Reclamation & Redevelopment District
City Council Paper #286/2024**

Dear Councilors:

On July 24, 2024, the Planning Board and City Council Ordinance Committee jointly held a public hearing regarding the above-referenced proposed amendments.

After the public hearing, on July 24, 2024, a majority of the Planning Board, namely, all nine members present, decided to recommend to the City Council the following:

- Section 12.28.140.C, C.1., C.2., C.3. Approval of all amendments as proposed, except:
 - revise reference to most current plan approved by JPTF, the Master (Concept) Plan, dated July 17, 2024.
 - Re: proposed amendment of 12.28.140.C.1 to allow multifamily dwelling use in subdistrict RQ3:
 - approval for land north of Overlook Ridge Drive, identified as Lot 13A (2.57 acres) & Lot 13B (2.37 acres);
 - approval for land south of Overlook Ridge Drive, identified as Lot 14B (2.61 acres); and
 - disapproval for land south of Overlook Ridge Drive, identified as Lot 14A (1.78) acres);all Lots as shown on approved Master (Concept) Plan dated July 17, 2024 and proposed Preliminary Subdivision Plan of Land in Malden dated July 11, 2024.
- Section 12.28.140.D. Approval of all amendments as proposed, except: revise Section 12.28.140.D.2.g. as follows: *"In RQ3, a stand-alone building used for ~~hotel~~ any allowed non-residential use may not exceed 70,000 square feet."*
- Section 12.28.140.F. Approval of all amendments as proposed, with the recommendation that before the City Council takes any action re: this amendment, City shall review a parking study that includes current number of spaces, records of current usage and total vehicles registered at the property; the study shall be prepared by property owner/developer and peer reviewed by the City, with peer review paid for by owner/developer.
- Section 12.28.140.J. Approval of all amendments as proposed, except: revise Section 12.28.140.J.2 to provide specific dates for completion and implementation of required improvements.

For your reference, enclosed please find the Planning Report & Recommendation dated July 24, 2024, and correspondence from Mayor Christenson dated July 24, 2024, which were presented at the public hearing.

Finally, please be advised, that, if the City Council fails to act on the amendments within 90 days after the public hearing, a new duly advertised public hearing must be held; and the final date for action is **October 22, 2024**.

Please do not hesitate to contact me with any questions. Thank you.

Sincerely,

Michelle A. Romero
City Planner

Enclosures

CC: Mayor Gary Christenson
Alicia McNeil, City Solicitor

PLANNING REPORT & RECOMMENDATION

To: Malden Planning Board
From: Malden City Planner
Date: July 24, 2024
Subject: Amendments of §12.28.140, Title 12, Code of City of Malden (MCC) (*§ references herein*)
Rowe’s Quarry Reclamation & Redevelopment District (CCP 286/2024)

PROCEDURAL BACKGROUND: The petition was filed by the City Council (§12.32.050) by sponsor Ward 8 Councilor Jadeane Sica. For full text of amendments, see attached City Council Paper 286/2024.

Note 1: Re: previous amendment proposal for RQRRD (CCP 236/2023), the joint public hearing was tabled on July 17, 2023 at the request of sponsor Councilor Sica. Per the City Clerk, the City Council did not carry the paper over from 2023 to 2024 and considers the paper inactive. Accordingly, the Planning Board will not schedule the hearing to reopen and will not make a recommendation to the City Council re: CCP 236/2023.

SUBJECT of PROPOSED AMENDMENTS: The subject of the proposed amendments is the Rowe’s Quarry Reclamation & Redevelopment District (RQRRD) (§12.28.140). RQRRD, established in 2008 and amended in 2012 (CCP 208/2008 & CCP 61/2012), applies to 37.3 acres in Malden, which is a portion of the larger development site, the former Rowe’s Quarry, containing 99 acres located in Malden (54 acres) and Revere (45 acres). The larger development site currently contains:

1. Overlook Ridge Drive: main roadway, private way, ends in cul-de-sac, approved by both cities under subdivision control law (Malden decisions dated November 13, 2002 and December 11, 2013).
2. System of internal drives/private roadways.
3. Total residential units: 1,977 units in 14 buildings: 1,244 units in 10 buildings in Malden, 733 units in 4 buildings in Revere.
4. Joint municipal Fire Station: shared by Malden & Revere, located in Revere.
5. Town Common open space: approx. 50,000 SF, w/dog park, located partially in Malden and Revere.
6. Open space: approx. 7 acres, includes stormwater management, on southern side of Salem Street, Revere.

Several administrative amendments apply to the entire RQRRD. Most proposed amendments apply to the remaining vacant/undeveloped land, classified as subdistrict RQ3, approximately 14.36 acres (Assessor’s Parcel ID 185 575 506), located at the western end of Overlook Ridge Drive, near state highway Route 1.

Note 2: Pending review by the Planning Board is a preliminary plan of subdivision filed July 15, 2024, which proposes to subdivide the remaining land in RQ3 into four building lots and one parcel to be used for future connection of Overlook Ridge Drive with Route 1, including the ramp system.

SUMMARY HIGHLIGHTS of CURRENT ZONING: For all/details, see §12.28.140 (attached).

1. Use Regulations (§12.28.140.C).
 - A. All development in the RQRRD must comply with two documents that regulate development activity:
 - Land Reclamation Agreement (LRA), dated January 30, 2007, amended and extended through March 7, 2027, by and between both Cities and owners/developers.
 - Master Plan, a concept plan approved by the Joint Planning Task Force (JPTF), established by the LRA, comprised of elected and unelected officials and citizens of Malden and Revere. The most current plan approved by the JPTF is the “Master (Concept) Plan,” dated July 17, 2024 (attached).
 - B.

<i>RQRRD subdistrict</i>	<i>Allowed uses</i>
RQ1	multifamily dwelling, up to 10 stories; retail sales, retail services, restaurant
RQ2	multifamily dwelling, up to 10 stories; retail sales, retail services, restaurant, hotel, offices
RQ3	retail sales, retail services, restaurant, hotel, general offices and medical centers

- C. All development requires Site Plan Approval by the Rowe’s Quarry Site Plan Review Committee (members: Mayor, Ward City Councilor, Planning Board Chair, City Engineer, City Planner, Director of MRA, City Councilor-at-Large designated by Council President).
- D. Multifamily residential dwellings, 8 to 10 stories, require a special permit from the City Council.
- E. Compliance with the Inclusionary Zoning ordinance is required.

2. Parking Requirements (§12.28.140.F).

<i>Use</i>	<i>Parking requirements</i>	<i>Use</i>	<i>Parking requirements</i>
residential use	2 spaces per dwelling unit	Hotel	1 space per room
retail sales & services	4.5 spaces/1,000 SF	general offices	4 spaces per 1,000 SF gfa
restaurant	10 spaces	medical center	5.5 spaces per 1,000 SF gfa

SUMMARY of PROPOSED AMENDMENTS:

- A. Use Regulations (§12.28.140 .C). The proposal is to amend existing use regulations as follows:
 - 1. To update reference to amendments and extensions of the Land Reclamation Agreement.
 - 2. To update reference to the most current Master Plan.
 - 3. To allow multifamily residential use in subdistrict RQ3 by Site Plan Review.
 - 4. To amend the type of multifamily use allowed by Site Plan Review in subdistricts RQ1 and RQ2 from eight (8) stories to six (6) stories, which reflects existing development.
 - 5. To eliminate location requirement (top story) for three-bedroom units in subdistricts RQ1 and RQ2.
 - 6. To establish requirements that allow a maximum number of three-bedroom units in subdistrict RQ3 (lesser of 30 units or 10% total units in building).
 - 7. To codify that use variances and variances of IZ provisions are not allowed in RQRRD.
 - 8. To codify that Affordable Housing Units are defined by the Inclusionary Zoning in RQRRD.
 - 9. To eliminate duplicative provision re: retail use in RQRRD.
- B. Dimensional Controls (§12.28.140.D). The proposal is to amend existing requirements as follows:
 - 1. To set a lesser minimum setback from property lines for subdistrict RQ3: 20 feet (existing provision requires 30 feet from property lines and 50 feet from property lines on Vining Street.
Note 2.5: Subdistrict RQ3 land does not abut Vining Street.
 - 2. To establish maximum size (SF) for hotels in subdistrict RQ3.
 - 3. To make administrative corrections re: numbering, names of use categories.
- C. Parking & Loading Requirements (§12.28.140.F). The amendment proposes to establish:
 - 1. Reduced parking requirements for multifamily dwellings in subdistrict RQ3: 1.5 spaces per unit. (current parking requirement for residential dwelling in RQ1 and RQ2: 2 spaces per unit).
 - 2. Bicycle parking: 2 spaces for every 20 dwelling units.
- D. General Requirements for Development in subdistrict RQ3 (§12.28.140.J). The amendment proposes to establish the following requirements for subdistrict RQ3:
 - 1. Transportation Demand Management Plan requirements are based on state MEPA approvals:
 - a. NPC Certificate Section 61 Findings dated January 22, 2024 (see below **MEPA Approvals**).
 - b. Shuttle service and TDM Plan requirements of MEPA Certificate dated December 22, 2017.
 - 2. Traffic and Safety Improvements would be required based on unknown dates/uncertain events:
 - a. Unknown future State MEPA approvals: “Final MEPA Certificate.”
 - b. Unknown building: “last building constructed in RQ3.”

MEPA Reviews & Approvals. The redevelopment of the site for this project has been the subject of various reviews and approvals by the state, pursuant to the Massachusetts Environmental Policy Act (MEPA), beginning in 1999 and most recently on January 22, 2024, with the issuance of the Certificate of the Secretary of Energy and Environmental Affairs on the 5th Notice of Project Change (“MEPA Certificate NPC5”).

The MEPA Certificate NPC5 authorizes the developer’s “final development program:”

- proposed additional development of 737 residential units and 84,000 square feet of commercial space.
- subject to the following, “phased implementation of transportation mitigation improvements commensurate with the development and occupancy of the site:”

<i>Phase 3B</i>	<i>Proposed Development</i>	<i>Key Transportation Mitigation Improvements- required before occupancy</i>	<i>Roadway Impr. Implementation</i>	<i>Roadway Impr. Funding Source</i>
Part 1	617 residential units (307 units in Malden) (310 units in Revere) 10,000 SF retail (Revere)	signalization of Salem Street at Overlook Ridge Drive intersection, with associated turning lanes, roadway widenings, restriping, pedestrian and bicycle accommodations.	by City	\$4 million MassWorks award to City of Malden
Part 2	120 residential units (all in Malden) 74,000 square feet of retail space (Malden)	local roadway & state highway improvements: <ul style="list-style-type: none"> • extension of Overlook Ridge Drive to provide connections to new Route 1 North on-ramp & off-ramp. • Realignment of Overlook Ridge Drive to intersect with Salem Street at existing Malden-Revere Fire Department access. • Reconstruction & widening of Salem Street at proposed site entrance. • Closure/removal of existing Route 1 NB on/off ramp. • Construction of one-lane Route 1 NB off-ramp ending at Overlook Ridge Drive. • Construction of one-lane Route 1 NB on-ramp starting at Overlook Ridge Drive. 	TBD Note: Per MEPA Certificate NPC5, developer “commits” to design, permitting & construction	Private TBD Public TBD Note: \$8 million MassWorks grant application by City of Malden Housing Bond Bill (\$4 million) may supplement MassWorks award, if not fully funded.

The MEPA Certificate NPC 5 also requires Traffic Demand Management and a Traffic Monitoring Program.

APPLICATION and EXEMPTIONS: The amendments will apply to new construction and new use/occupancy of existing buildings, unless exempt by City ordinance (§12.28.010); the express language of the amendment; or state law (M.G.L. c. 40A, §6), which exempts the subject of a building permit or special permit issued before the first publication of notice of the public hearing (July 3, 2024), and there are none.

EFFECTIVE DATE: The effective date of an amendment is the date of the City Council’s vote to ordain the amendment (§12.32.050.F). The Council must act on the amendment within ninety (90) days after the public hearing closes, otherwise, a new duly advertised public hearing must be held (§12.32.050.D); accordingly, if the public hearing closes on July 24, 2024, the final date for action is October 22, 2024.

STANDARD of REVIEW: The Planning Board’s review and recommendation of the proposed zoning changes should be directed by *substantive planning objectives, community need and general welfare.*

Three proposed amendments are substantive in nature and expected to have significant impacts:

1. Proposed amendment to allow multifamily residential use in subdistrict RQ3 (§12.28.140.C.1).
 - A. Impacts on Affordable Housing. Based on the current MEPA Approval for 737 units (617 in 1st phase and 120 in 2nd phase) and current Master Plan (427 units in Malden and 310 in Revere), Inclusionary Zoning would require a total of 64 Affordable Housing Units (15% of total 427 units in Malden):
 - 46 (15% of 307 units) with the 1st phase of required roadway improvements.
 - 18 (15% of 120 units) with the 2nd phase of required roadway improvements.
 or developer may choose a one-time “in-lieu payment” to the Affordable Housing Trust Fund (approximately \$21.5 million for the total 64 units, at the most current annual adjusted rate).

- B. Economic/Financial Impacts. Residential development requires City services, including Fire and Police; potentially increases school enrollment; and increases the City’s municipal contribution for school funding. Projected tax revenues generated by new units will be less than these costs. The reduced amount of land available for commercial development and expected likelihood of any future commercial development will result in the loss of the commercial tax base.

Note 3: Recent Citywide zoning amendments (CCP 418/2023) were required to comply with new state law, MBTA Communities Zoning, and may result in potential growth of 2,265 new units.

2. Proposed amendment to reduce parking requirements for multifamily use in RQ3 (§12.28.140.F.3.a).
 - A. No factual information or technical documentation (i.e., a parking study that includes current number of spaces, records of current usage, total vehicles registered at the property) was provided to support the proposed reduced requirements, 25% less than required for residential use in RQ1 and RQ2.
 - B. The reduced requirement is inconsistent with current Citywide parking requirements for housing in all districts, including property near MBTA rapid transit stations: one space per bedroom.
 - C. The reduced parking requirement is less than variances granted 8-12 years ago for the property:
 - 1.6 spaces per unit (2012)
 - 1.6 spaces per unit (2014)
 - 1.78 spaces per unit (2016)
3. Proposed amendment to require transportation mitigation re: connection of Overlook Ridge Drive/Route 1 (§12.28.140.J.2). The” trigger” dates/events for completion and implementation of these Traffic and Safety Improvements are vague, open-ended, and undefinable/undefined, and likely unenforceable. The improvements would be required on the occurrence of dates and events that may not occur:
 - a. Unknown future State MEPA approvals: “Final MEPA Certificate.”
 - b. Unknown “last” building: “last building constructed in RQ3.”

PLANNING RECOMMENDATION: *(Made prior to the public hearing)* That the Planning Board recommends to the City Council:

1. Section 12.28.140.C, C.1., C.2., C.3. Approval of all amendments as proposed, except:
 - a) revise reference to most current plan approved by JPTF, Master (Concept) Plan. dated July 17, 2024.
 - b) Re: proposed amendment of 12.28.140.C.1 to allow multifamily dwelling use in subdistrict RQ3:
 - i. approval for land north of Overlook Ridge Drive, identified as Lot 13A (2.57 acres) and Lot 13B (2.37 acres);
 - ii. approval for land south of Overlook Ridge Drive, identified as Lot 14B (2.61 acres); and
 - iii. disapproval for land south of Overlook Ridge Drive, identified as Lot 14A (1.78 acres);all Lots as shown on approved Master (Concept) Plan dated July 17, 2024 and proposed Preliminary Subdivision Plan of Land in Malden dated July 11, 2024.
 - c) disapproval of the proposed amendment of Section 12.28.140.C.2 to allow units with three bedrooms in subdistrict RQ3.
2. Section 12.28.140.D. Approval of all amendments as proposed, except:
 - a) revise Section 12.28.140.D.2.g as follows: “*In RQ3, a stand-alone building used for ~~hotel~~ **any allowed non-residential** use may not exceed 70,000 square feet.*”
3. Section 12.28.140.F. Approval of all amendments as proposed, except:
 - a) disapproval of the proposed amendment of Section 12.28.140.F.3.a. to reduce parking for multifamily residential use in subdistrict RQ3; and
 - b) before the City Council takes any action re: this amendment, City shall review a parking study that includes current number of spaces, records of current usage and total vehicles registered at the property; the study shall be prepared by property owner/developer and peer reviewed by the City, with peer review paid for by owner/developer.
4. Section 12.28.140.J. Approval of all amendments as proposed, except: revise Section 12.28.140.J.2 to provide specific dates for completion and implementation of required improvements.



Legislation Details (With Text)

File #: 286-24 **Version:** 1 **Name:**

Type: Ordinance **Status:** Agenda Ready

File created: 6/12/2024 **In control:** Rules & Ordinance Committee

On agenda: 6/18/2024 **Final action:**

Title: Be it ordained by the Malden City Council that the Code of the City of Malden (MCC) Title 12 Chapter 28 Section 140 ROWE'S QUARRY RECLAMATION AND REDEVELOPMENT DISTRICT is hereby amended as follows:

Sponsors: Jadeane Sica

Indexes:

Code sections:

Attachments: 1. Proposed 12.28.140 Rowe's Quarry Zoning Amendment, 2. Current 12.28.140 ROWE'S QUARRY RECLAMATION AND REDEVELOPMENT DISTRICT

Date	Ver.	Action By	Action	Result
6/18/2024	1	City Council		

Be it ordained by the Malden City Council that the Code of the City of Malden (MCC) Title 12 Chapter 28 Section 140 ROWE'S QUARRY RECLAMATION AND REDEVELOPMENT DISTRICT is hereby amended as follows:

*(proposed new language is in **bold** and underlined)*

1) Section 12.28.140 C. Uses. To amend as follows:

All development shall comply with 1) the terms of the Land Reclamation Agreement, dated January 30, 2007 **as amended and extended by subsequent amendments**, between Overlook Ridge, LLC, the City of Malden and the City of Revere (hereinafter, "the Land Reclamation Agreement") incorporated herein by reference and available for public inspection in the City Clerk's Office **and** 2) **"Master Site Plan, Overlook Ridge, Malden & Revere, Massachusetts," prepared by Lessard Design and Veris Residential- Winn Companies, dated March 29, 2023** (hereinafter, "the Master Plan").

2) Section 12.28.140.C.1. Allowed Uses.

To amend table as follows:

Use	RQ1	RQ2	RQ3
Dwelling, Multifamily up to <u>6</u> stories inclusive	SPR	SPR	<u>SPR</u>
Dwelling, Multifamily more than <u>6</u> stories but not exceeding 10 stories	SPR & SP	SPR & SP	No
Retail Sales	SPR	SPR	SPR
Retail Services	SPR	SPR	SPR
Restaurant, All Other and including coffee shops	SPR	SPR	SPR

Excavation/Gravel Operations	Yes	Yes	SPR
Hotel not exceeding 12 stories	No	SPR	SPR
Offices, General not exceeding 12 stories	No	SPR	SPR
Medical Centers not exceeding 12 stories	No	No	SPR
1st and 2nd floor Retail Sales, Retail Services, Restaurants including coffee shops, and General Offices	SPR	SPR	SPR
Uses Accessory to Allowed Uses	SPR	SPR	SPR
Load Dock & Exterior Dumpsters	No	No	SPR

And to add the following provision: **No use variance shall be allowed.**

3) Section 12.28.140.C.2. Restrictions on Residential Units. To amend as follows

- a. Delete, “except on the top story of nay building, where units shall be limited to three bedrooms.”
- b. **“Provided that, only in RQ3, residential units with three bedrooms may be allowed, provided that the number of residential units with three bedrooms shall be limited to the lesser of 30 units or 10% of the total units in each separate building, and, all three-bedroom units shall comply with Malden’s Inclusionary Zoning Ordinance.**
- c. **Affordable Housing Unit shall be defined as a housing unit subject to Malden’s Inclusionary Zoning Ordinance.**
- d. **There shall be no variance of any provision re: Inclusionary Zoning.**

4) Section 12.28.140.C.3. Prohibited uses. To amend as follows:

- Subsection a. Any use not specifically allowed by **Section C.1 herein;**
- Subsection d. Delete in its entirety (regulated by existing Section 12.28.140.D.9).

5) Section 12.28.140.D.2. Dimensional Regulations.

- Subsection 2. To correct misnumbering of subsections (a)- (g).
- Subsection 2. Add new subsection (h):

(h) In RQ3, the Minimum Setback from Property Lines shall be 20 feet.

- Subsection 9. To amend as follows:
 - e. Delete, “Convenience” and “General Retail Sales and Services.”
 - f. Delete, “Convenience” and “General Retail Sales and Services.”
 - g. Add new subsection g:

In RQ3, a stand-alone building used for a hotel may not exceed 70,000 square feet.

6) Section 12.28.140.F. Parking.

- To amend table as follows:
-

Use
Dwelling, Multifamily up to <u>6</u> stories inclusive
Dwelling, Multifamily more than <u>6</u> stories but not exceeding 10 stories
Retail Sales
Retail Services
Restaurant, All Other and including coffee shops
Excavation/Gravel Operations
Hotel not exceeding 12 stories
Offices, General not exceeding 12 stories
Medical Centers not exceeding 12 stories
Uses Accessory to Allowed Uses

- To add the following new subsection:

3. Parking Requirements for Multifamily Use in RQ3.

a. Notwithstanding any contrary provision of this Ordinance, in RQ3, the minimum number of parking spaces required for multifamily dwellings, up to 6 stories, inclusive, shall be 1.50 spaces per non-AHU dwelling unit and 1.0 space per Affordable Housing Unit (AHU).

b. Bicycle Parking in a designated secured area shall be provided for multifamily dwellings in the form of one inverted U shaped rack to accommodate 2 bikes for every 20 units or part thereof above the first 20 units.

7) Section 12.28.140. To add the following new subsection J.

J. General Requirements for Development in Subdistrict RQ3 of RQRRD.

1. Transportation Demand Management Plan. Developer shall continue to comply with the Section 61 findings in the MEPA Certificate dated January 22, 2024 for this site pertaining to the shuttle service and Transportation Demand Management Plan. In the event that the MEPA Certificate is modified to no longer require shuttle service and a TDM Plan, then development shall comply with the shuttle service and TDM Plan requirements of the MEPA Certificate dated December 22, 2017.

2. Traffic and Safety Improvements. Prior to issuance of the final certificate of occupancy for the last building constructed in RQ3, all requirements under the Section 61 findings in the Final MEPA Certificate shall be completed and implemented.

12.28.140 ROWE'S QUARRY RECLAMATION AND REDEVELOPMENT DISTRICT

- A. Purpose: The Rowe’s Quarry Reclamation & Redevelopment District (RQRRD) is intended to encourage development of a comprehensive mixed use project on large, contiguous and underutilized parcels of land while conserving public health, securing public safety, providing sufficient light and air, making adequate provisions for transportation, water, water supply, drainage, sewerage, parks, open space and preservation of natural resources, increasing public amenities and providing adequate tax revenue to offset effects of large-scale development.
- B. Definitions: Except as otherwise provided, terms used in this section shall have the meanings ascribed in MCC 12.32.060.
- C. Uses: All development shall comply with 1) the terms of the Land Reclamation Agreement, dated January 30, 2007, between Overlook Ridge, LLC, the City of Malden and the City of Revere (hereinafter, “the Land Reclamation Agreement”) incorporated herein by reference and available for public inspection in the City Clerk’s Office 2) the “Full Build Master Plan, Malden & Revere, The Highlands at Overlook Ridge”, prepared by CDM, ADD Inc. and Roseland Properties Co., revised September 29, 2007 (hereinafter, “the Master Plan”),
1. Allowed Uses: Only the following uses shall be allowed, either by Site Plan Review (SPR) by the Rowe’s Quarry Site Plan Review Committee (RQSPRC) or by special permit (SP) issued by the City Council, or combination of both per the schedule set forth below or permitted by right as indicated by “Yes”. “No” indicates that the use is prohibited.

Use	RQ1	RQ2	RQ3
Dwelling, Multifamily up to 8 stories inclusive	SPR	SPR	No
Dwelling, Multifamily more than 8 stories but not exceeding 10 stories	SPR & SP	SPR & SP	No
Retail Sales, Convenience	SPR	SPR	SPR
Retail Sales, General	SPR	SPR	SPR
Retail Services, Convenience	SPR	SPR	SPR
Retail Services, General	SPR	SPR	SPR
Restaurant, All Other and including coffee shops	SPR	SPR	SPR
Excavation/Gravel Operations	Yes	Yes	SPR
Hotel not exceeding 12 stories	No	SPR	SPR
Offices, General not exceeding 12 stories	No	SPR	SPR
Medical Centers not exceeding 12 stories	No	No	SPR
1st and 2nd floor Retail, Sales & Service, Convenience & General, Restaurants including coffee shops and General Offices	SPR	SPR	SPR
Uses Accessory to Allowed Uses	SPR	SPR	SPR
Load Dock & Exterior Dumpsters	No	No	SPR

2. Restrictions on Residential Units: Residential units shall be limited to two bedrooms, except on the top story of any building, where units shall be limited to three bedrooms.
3. Prohibited Uses: The following uses shall be prohibited in all subdistricts:
 - a. Any use not specifically allowed by Paragraph B;
 - b. Batching Plant;
 - c. Automotive sales and sale of automotive parts;
 - d. Stand alone buildings for retail use containing a single tenant occupying more than 30,000 square feet.

D. Dimensional Regulations: All development within the Rowe's Quarry Redevelopment and Reclamation District (RQRRD) shall conform to the dimensional regulations set forth below.

1. Standards: For purposes of determining whether the proposal satisfies dimensional regulations, the following standards shall apply:
 - a. Where a proposed building is located partially within the City of Malden and partially within the City of Revere, dimensional requirements shall only apply to that portion of a proposed building located in the City of Malden.
 - b. Land within another municipality may not be used to satisfy dimensional requirements applicable in Malden.

2. Dimensional Regulations:

- a. Minimum Distance Between Principle Buildings: 30 feet, 20 feet of which may not be encumbered by a structure.
- b. Maximum Height: 12 feet per story for residential and office use and 18 feet for retail and restaurant use. Parapets less than five (5) feet high, chimneys, flag poles, ventilators, water tanks, antennas, penthouses, solar panels, wind generators and associated towers, and other projections used for or intended to be used exclusively for utility services or access to the roof may exceed the height limitations of this section by not more than twenty (20) feet. In the RQRRD, height shall be the vertical dimension of a building as measured from the mean level of the established grade at the building to the mean height of the roof.
- a. Minimum Setback from Property Lines: 30 feet, except for lots on Vining Street. Minimum setbacks from property lines on Vining Street shall be 50 feet; provided that the 25 feet from the property line shall be a Buffer Area devoted solely to landscape screening; and provided further that:
 - b. No structure greater than 6 stories may be located within 200 feet of the property line of the nearest residential lot on Vining Street;
 - c. No retail or restaurant uses shall be located within 100 feet of the closest Vining Street property line;
 - d. No hotel or office building shall be located within 400 feet of the closest Vining Street property line.
 - e. In RQ1, a landscape plan for the Buffer Area shall be submitted and subject to Site Plan Review and approval.

3. Minimum Building Setback from Streets or Ways, Public or Private: 20 feet

4. Minimum Usable Open Space: The minimum usable open space shall be

a. For residential uses

- (1) 200 square feet per dwelling unit, which shall be reasonably available and proximate to the residential building to which it is allocated and, in no event, more than 200 feet from the building;
- (2) A maximum of 25% of the usable open spaces may be provided on the roof or within a building and may include, but not be limited to, sauna and whirlpool baths; physical exercise rooms; handball, paddleball, and/or squash courts; tennis courts; basketball courts; swimming pools; lawns or greens; walks; benches; and other active or passive recreational facilities.

b. Other

- (1) Total usable open space shall be no less than 10% of the total land area of the RQRRD.
- (2) Town Common: A certificate of occupancy for any building within RQ1 shall not be issued until the developer has designated a location for a Town Common, containing a minimum of 50,000 square feet, which may include land located in Malden and/or Revere, and has commenced construction of such Town Common. The Town Common shall be completed within 2 months following issuance of such certificate of occupancy. Plans for the Town Common shall be submitted to the RQSPRC together with the application for site plan approval of the first residential building within RQ1. Land within the Town Common shall not be counted toward the minimum usable open space requirement for residential use, but shall be counted toward the minimum open space requirement of 10% of the land area of the RQRRD.
- (3) Compliance with open space requirements shall be subject to Site Plan Review.

5. Frontage: Frontage shall meet the following requirements:

- a. 70 feet along a public way, a private way approved and endorsed by the Malden Planning Board, or a private internal access drive.
- b. Where frontage is provided by an internal access drive such access drive shall contain a paved roadway width from curb to curb of at least twenty-four (24) feet
- c. Where parking is allowed on the access drive, the paved width shall be increased nine (9) feet for each side of the access drive used for parallel parking and eighteen (18) feet for each side of the access drive used for head-in parking.
- d. Notwithstanding the foregoing, the main access boulevard that provides access from Salem Street to Route One shall require approval by the Planning Board under the Subdivision Control Law.
- e. Compliance with frontage requirements shall be subject to Site Plan Review.

6. Sidewalks: Sidewalks shall be required on all ways open for public use and shall be subject to Site Plan Review.

7. Density, Lot Area Per Dwelling Unit: 750 square feet per dwelling unit.

8. Massing Impact: Any building proposed in RQ1 shall be sited and designed to reduce, as much as is reasonably practicable, any massing impacts on property located on Vining Street. The location, design and massing impact of any proposed building shall be subject to Site Plan Review.

9. Dimensional Limitations on Retail Use:

- a. Retail uses in residential buildings shall not exceed 40,000 gross square feet in the aggregate.
- b. Stand-alone retail buildings may not exceed 90,000 gross square feet in the aggregate.
- c. No individual tenant or occupant of a stand alone building used for retail uses shall occupy more than 15,000 gross square feet, except that a supermarket may have up to 30,000 gross square feet.
- d. Notwithstanding the foregoing, the maximum area devoted to retail use set forth herein shall be reduced proportionately (on a one to one basis) upon the issuance of a building permit by the City of Revere that authorizes retail uses on land within the City of Revere that is (a) contiguous to land within the RQRRD, and (b) subject to the Land Reclamation Agreement. By way of example, if a building permit is issued for 20,000 gross square feet of stand alone retail use on such contiguous land within the City of Revere, then only 70,000 gross square feet of stand alone retail use will thereafter be allowed within the RQRRD in Malden.
- e. In RQ1 and RQ2, Convenience Retail Sales and Services, General Retail Sales and Services, Restaurants, including coffee shops and General Offices within a residential building shall be entirely contained on the first or second floor and no individual tenant shall occupy more than 5,000 square feet.
- f. In RQ3, stand-alone buildings shall not exceed 30 feet or 2 stories for Convenience Retail Sales and Services, General Retail Sales and Services or 10,000 square feet for Restaurants, including coffee shops.

E. Site Plan Review Required: Any proposed project within the RQRRD must undergo Site Plan Review by the Rowe's Quarry Site Plan Review Committee ("RQSPRC") in accordance with the provisions below.

1. Purpose and Intent: To preserve or improve the visual and environmental character of the RQRRD and the City of Malden, generally; to ensure that the design and layout of new development will not be detrimental to surrounding land uses; and to separate different and potentially incompatible adjacent land uses from each other in order to partially or completely reduce potential nuisances such as dirt, dust, litter, noise, glare from artificial lighting, or the view of unsightly buildings and parking lots. The intent of the Site Plan Review process is to regulate uses through reasonable conditions imposed by the RQSPRC concerning the location of buildings, open space, landscaping, parking areas, access and egress, drainage, sewage, water supply, public safety and fire safety and similar site plan related issues. If in the judgment of the RQSPRC, the imposition of reasonable conditions would not ensure that the proposed development would conform to the standards and criteria set forth herein, the RQSPRC may deny site plan approval entirely.
2. Composition of RQSPRC: The RQSPRC shall consist of the following:
 - a. the Mayor or his designee;

- b. the Ward City Councillor or his designee;
- c. the Planning Board Chairman or his designee;
- d. the City Engineer or his designee;
- e. the City Planner;
- f. the Director of the Malden Redevelopment Authority;
- g. a Councillor At Large, designated by the Council President

The RQSPRC shall be provided with written recommendations on a proposed plan from the director of public works, the fire chief or fire prevention officer, the head of the traffic division of the police department, the director of public health, the conservation commission and the Building Inspector.

3. Relationship to the Building Permit or Occupancy Permit: The Building Inspector shall not issue a building permit unless and until a Site Plan Review has been completed, and a letter with site plan conditions, if any, has been forwarded to the Building Inspector by the RQSPRC within the time frame noted in the Site Plan Review Schedule. If the Site Plan Review letter contains specific conditions, said conditions shall become conditions for the issuance of the building permit. Further, the Building Inspector shall not issue a final occupancy permit unless and until all site plan conditions as required by the RQSPRC have been implemented by the developer.
4. Site Plan Submission Criteria: The applicant for Site Plan Review shall submit 12 copies of a site plan prepared on standard 24"x36" mylar sheets drawn at a scale not to exceed one-inch equals 40 feet (1"=40'). The Site Plan Review materials shall be submitted to the Malden Planning Department. A registered Professional Survey or registered Professional Engineer must stamp the submitted site plans. Specifically, the water, sewer, and drainage portions of the submitted site plans must be stamped by a Registered Engineer. At a minimum, the submittal materials shall include the following items as applicable:
 - a. A cover letter generally describing the nature and location of the project.
 - b. Parcel lot lines for the proposed project and abutting parcels; and all easement boundaries, if any.
 - c. Heights and use of all buildings abutting the proposed project, including a building or buildings directly across from the proposed project but separated by a public or private right of way.
 - d. Proposed parking plans including location of access and egress; location of snow storage areas.
 - e. A traffic impact assessment (TIA) with the estimated average daily traffic and morning and evening peak hour traffic to be generated by the proposal. Further, the TIA must assess impacts, if any, to surrounding intersections servicing the project site if the proposed project generates more than 200 additional trips during the peak morning and evening hours. The TIA must be performed by a qualified traffic engineer in conformance with the criteria established by the Transportation Research Board of the National Research Council. Notwithstanding the foregoing, a final certificate under the Massachusetts Environmental Policy Act from the Secretary of the Executive Office of Environmental Affairs that authorizes the proposed development may be substituted for the TIA.

- f. Location of existing and proposed buildings and public/private ways on the project site.
 - g. Rendering of all facades of proposed buildings. Where practicable, drawings of elevations shall be at a scale of 1"=8'.
 - h. Foundation lines of the proposed buildings, gross floor area and building height.
 - i. Location of solid waste containers.
 - j. Existing and proposed topography, including location of culverts, and water bodies, if any.
 - k. Areas subject to a 100-year flood, if any, as shown on the most recent, applicable Federal Emergency Management Agency Flood Insurance Rate Map.
 - l. Provisions for safe and adequate drainage and sewage; and the location, capacity and projected uses of all utilities.
 - m. Proposed landscaping, including all screening and buffering of adjacent residential areas, if necessary.
 - n. Location of open space, if required.
 - o. Location of all historic structures registered on a local, state, or federal list, or similar features on site, including an indication of their protective status, if any.
 - p. Fencing, walls, and existing and proposed lighting.
 - q. Location, material, and size of all signs.
 - r. For projects located in RQ1, a shadow study showing impacts, if any, on Vining Street residences.
5. Site Plan Review Criteria. The RQSPRC shall at a minimum review all site plans for the following:
- a. Protection of adjoining premises against detrimental impacts of surface water drainage, sound, and excess lighting.
 - b. Convenience and safety of vehicular and pedestrian movement within the site and to and from the site, and the location of driveway openings in relation to traffic and/or adjacent streets, whether private or public.
 - c. Adequacy and arrangement of parking and loading spaces, and the ability of the site plan to accommodate parking in areas other than the front of a building.
 - d. Compliance with handicapped access regulations;
 - e. Protection against impacts to surface water, groundwater, wetlands, and other natural resources on or under the site.
 - f. Adequacy of roadways for the provision of safe and convenient access.
 - g. Building design to ensure that the proposed project is architecturally compatible with neighboring structures within the RQRRD, including building massing, proportions, setbacks, materials, fenestration, ground level treatment and other related architectural characteristics.
 - h. Within surface parking areas serving retail and restaurant uses there shall be a minimum of one tree per every 20 cars, located within a landscaped island within the parking lot. Within such parking lots there shall be no uninterrupted run of

parking spaces for over 20 cars without a break for landscaping. Additional landscaping shall be provided along the edge of all parking areas.

- i. Trees shall be installed in sidewalks running in front of retail stores spaced at 30 feet on center.
- j. Roadway widths and turning radii shall meet the requirements of service and fire protection vehicles. Service areas shall be screened from pedestrian view by either architectural or landscape screening elements. All trash areas shall be screened with architectural enclosures.
- k. Provisions for with grading, ledge removal, blasting, or similar construction-related activity;
- l. Adequacy of retaining walls;
- m. Consistency with the Master Plan for the RQRRD and land adjacent to the RQRRD, as the same may be amended, and as adopted pursuant to the Land Reclamation Agreement.

6. Review Schedule: The RQSPRC shall hold a public project review meeting with the applicant within 30 days of submission to the City Planner of a proposed Site Plan that complies with Site Plan Submission Criteria described herein. The RQSPRC shall hold as many public project review meetings thereafter as are reasonably necessary to review the proposal. The RQSPRC shall provide recommendations in writing to the Building Inspector, in the form of a Site Plan Review letter, a copy of which shall be filed with the Office of the City Clerk, within 14 days of the final public project review meeting.

7. Appeals: Applicants for a Site Plan Review may appeal any and all conditions imposed by the RQSPRC to the Board of Appeal within thirty (30) days of the date on which the Site Plan Review letter is filed with the City Clerk by filing written notice of appeal, specifying the grounds thereof, with the City Clerk who shall forthwith transmit copies to the RQSPRC, the Inspector of Buildings, and the Board of Appeal. The RQSPRC and the Inspector of Buildings shall forthwith transmit to the Board of Appeal all documents and papers constituting the record of the case in which the appeal is taken. In no instance shall the administrative Site Plan Approval process be construed as a special permit for the purpose of any appeal.

8. Amendments: The applicant may petition the RQSPRC at any time to amend the conditions contained the Site Plan Review letter filed with the City Clerk and the conditions of the building permit based on that Site Plan Review letter, which shall be reviewed by the RQSPRC in accordance with the Site Plan Review Schedule.

F. Parking: Where a proposed building is located partially within the City of Malden and partially within the City of Revere, parking requirements shall only apply to that portion of the building located in the City of Malden. No land within another municipality may be used to satisfy parking requirements applicable in Malden. Parking spaces serving a use in RQ2 or RQ3 may be located in either RQ2 or RQ3. Parking spaces located in RQ1 may only serve a use in RQ1 and all parking spaces required for a use in RQ1 must be located in RQ1. The foregoing limitations on the location of parking spaces shall not apply where the parking space serves a residential use. In no event may a parking space be located more than 400 feet from the use that it serves.

Use	Minimum number of parking spaces
Dwelling, Multifamily up to 8 stories inclusive	2.0 per dwelling unit

Dwelling, Multifamily more than 8 stories but not exceeding 10 stories	2.0 per dwelling unit
Retail Sales, Convenience	4.5 per 1,000 gross square feet
Retail Sales, General	4.5 per 1,000 gross square feet
Retail Services, Convenience	4.5 per 1,000 gross square feet
Retail Services, General	4.5 per 1,000 gross square feet
Restaurant, All Other and including coffee shops	10 per 1,000 gross square feet
Excavation/Gravel Operations	MCC 12.20
Hotel not exceeding 12 stories	1 per room
Offices, General not exceeding 12 stories	MCC 12.20
Medical Centers, not exceeding 12 stories	MCC 12.20
Uses Accessory to Allowed Uses	MCC 12.20

1. Loading requirements may be reduced pursuant to Site Plan Review upon a finding by the RQSPRC that the required number of loading spaces exceeds the likely need for loading spaces with respect to a specific use.
2. Off-street parking and loading facilities shall comply with the dimensions for parking spaces and loading spaces and the minimum widths for parking aisles and access and egress driveways required pursuant to MCC 12.20 of this ordinance, unless deviations from these requirements are requested, and approved through the Site Plan Review process. In addition, off-street parking and loading facilities shall provide adequate lighting and screening as required by the RQSPRC pursuant to Site Plan Review.

G. Signs: Signs within the RQRRD shall comply all provisions of city ordinance, including MCC 12.24.010, and shall be subject to Sign Design Review.

H. City of Malden Expendable Trust Fund:

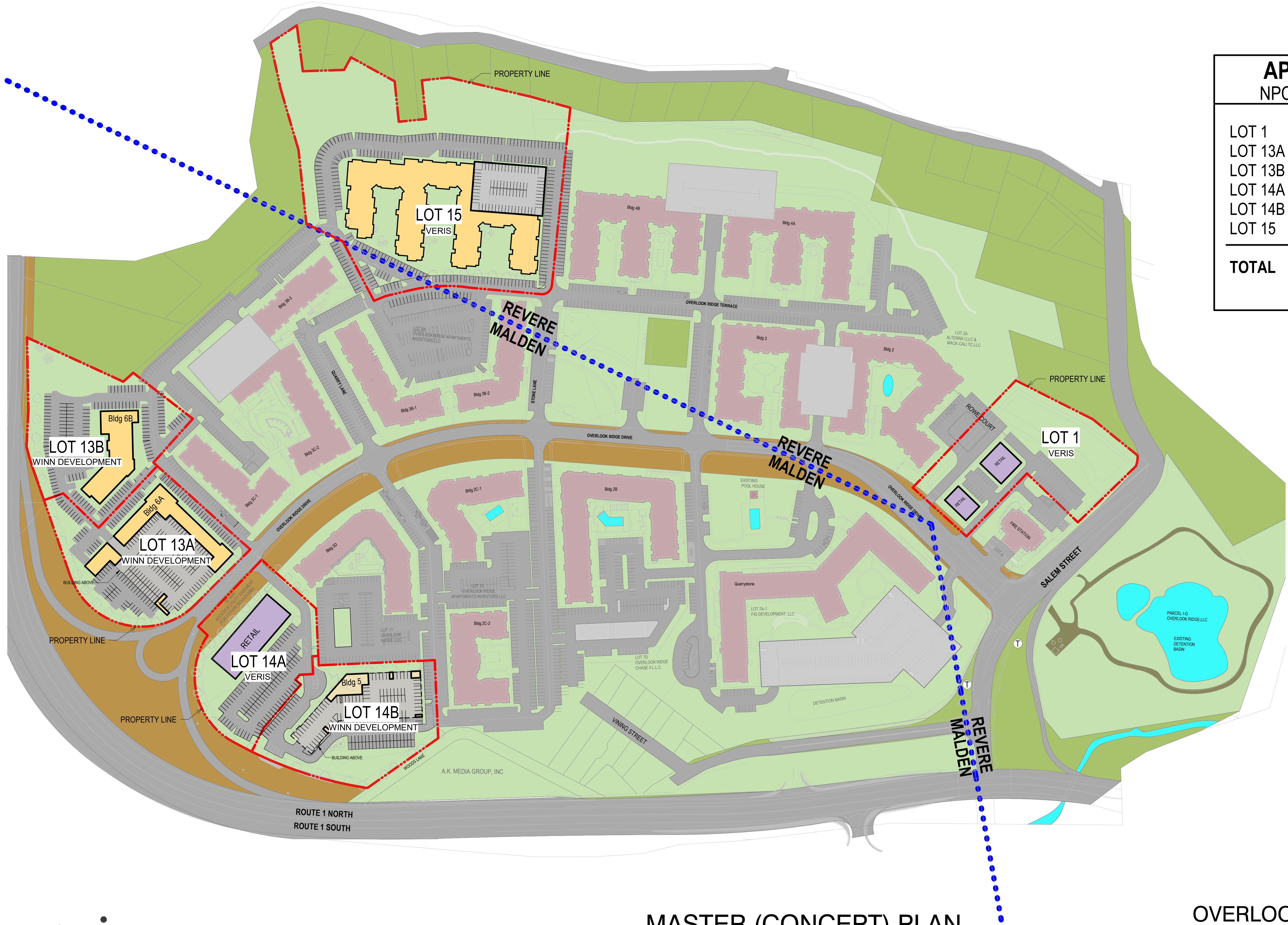
1. In addition to any per unit payment required under the Land Reclamation Agreement, an applicant who receives a special permit shall be required to make a payment into the City of Malden Expendable Trust Fund for that portion of the structure or structures which exceed eight stories. By way of example, if a special permit is granted authorizing an increase from eight stories to ten stories, the payments described herein shall be owed only for floors nine and ten.
2. Payment Amount: Payments under this section shall be equal to 3% of total applicable construction cost, as determined by an independent cost estimator. The selection of a cost estimator shall be approved by the City Council. The cost of estimation services shall be borne by the applicant.
3. Schedule of Payments: Payment shall be made in two equal installments, payable in accordance with the following schedule:
 - a. 1st installment: upon granting of a building permit, and as prerequisite to the issuance of the building permit;
 - b. 2nd installment: upon granting of a temporary or permanent occupancy permit for any portion of the project, and as a prerequisite to the issuance of the occupancy permit;

provided that, at any time prior to the time for payment described herein, the applicant may elect to make a lump sum payment of the entire required contribution.

4. As a mitigation fee, a developer shall contribute \$2,000 per dwelling unit to the City of Malden Expendable Trust Fund to be used at the City's reasonable discretion to mitigate future impacts of the development and/or for infrastructure improvements; the fee shall be payable upon application for an occupancy permit; provided that no payment shall be required for any unit assessed a similar fee under the Land Reclamation Agreement.

I. General Regulations for the RQRRD: Notwithstanding any other provisions of this ordinance, the following shall be allowed in the RQRRD, subject to site plan review:

1. multiple buildings on a single lot are allowed, provided that the dimensional requirement for building separation is met;
2. retaining walls, alteration of grade and ledge removal; however, blasting shall be subject to the Land Reclamation Agreement;
3. after the issuance of Site Plan Review Letter and any building permits based thereon, the owner of the property on which the development is proposed may divide or subdivide the property and convey the property or portions thereof to related or unrelated entities, as necessary to complete the development plans, and this subdivision or conveyance shall be deemed to be in compliance with this section, provided that the use of the property remains in compliance with the conditions of the Site Plan Review letter and the building permit. For instance, it is the intent of this provision that the proponent shall be able to record a Master Deed and Unit Deeds for condominiums created within the contiguous development and to convey ownership of the common areas to an association of unit owners and ownership of units to individuals.



APPROVED MEPA USES	
NPC5 Certificate January 22, 2024	
LOT 1	- 10,000 SF OF RETAIL
LOT 13A	- 120 RESIDENTIAL UNITS
LOT 13B	- 207 RESIDENTIAL UNITS
LOT 14A	- 74,000 SF OF COMMERCIAL/ RETAIL
LOT 14B	- 100 RESIDENTIAL UNITS
LOT 15	- 310 RESIDENTIAL UNITS
<hr/>	
TOTAL	- 737 RESIDENTIAL UNITS 84,000 SF COMMERCIAL/RETAIL



www.cityofmalden.org

Gary Christenson, Mayor

July 24, 2024

Members of the Malden Planning Board and
City Council Ordinance Committee
215 Pleasant Street
Malden, MA 02148

**RE: Zoning Amendments: Joint Public Hearing w/City Council Ordinance Committee/
§12.32.050.A, Title 12, Code of City of Malden (MCC).**

1) CCP 286/2024. To amend use regulations, dimensional regulations, parking requirements and general requirements for Rowe's Quarry Reclamation & Redevelopment District (RQRRD)/§12.28.140, subsections C, D, F, J, MCC.

Dear Members of the Malden Planning Board and City Council Ordinance Committee:

I write to convey my wholehearted support for the proposal to rezone the remaining parcel at Overlook Ridge that will unlock hundreds of new affordable housing opportunities for our residents and pave the way for the much-needed expansion of our commercial tax base.

The Overlook Ridge project, a master planned community that dates its origins to 2001, has already transformed a former rock quarry located between our city's border with Revere, into a sizeable residential development. This final phase of development, proposed under the rezoning package before you this evening, would include upwards of 420 units of mixed income housing (affordable, workforce, 55-plus and market rate) and up to 70,000 sf of commercial space. Winn Development would build the residential component, while Veris Residential would construct the commercial piece.

This final phase will be the first to provide hundreds of affordable units including rental, homeownership and 55 plus at the Overlook Ridge site. To date all the residential units built there have been market rate rental. As most of you are aware, Malden has a growing and dire need for more affordable housing. This proposal at Overlook Ridge represents a generational opportunity to advance Malden's affordable housing goals at a scale that is hard to achieve at other sites within the city. An added plus is that 70 percent of the affordable housing units will have a City of Malden resident preference.

215 Pleasant Street, Fourth Floor, Malden, MA 02148 | Phone: 781-397-7000 Ext. 2001 | info@cityofmalden.org

Strong Past...Proud Future

Members of the Malden Planning Board and
City Council Ordinance Committee
July 24, 2024
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City staff including Ron Hogan, Nelson Miller and Deborah Burke have been working tirelessly with Winn Development over the past year and a half to reach consensus on a build-out plan that satisfies both the city's housing and commercial needs. During this process several tweaks to the development plan were made along the way. For example, the number of affordable housing units in the development will far exceed the 15 percent inclusionary zoning ordinance requirement and after give and take between the developer and the city, today's development plans call for upwards of 100 affordable homeownership opportunities versus the original all rental housing development plan. There is also a commitment to develop the commercial space once the ramp connections are made to Route One. The project has already received a \$4 million state MassWorks grant to help with traffic signal and internal roadway improvements and another \$8 million application has been filed with the state to facilitate the construction of the on and off Route One North ramps.

I expect that there will be some discussion this evening around the changes proposed to both parking requirements and allowance for three-bedroom homes. Our team spent quite a bit of time understanding the drivers behind these asks. Relative to parking, it's important to factor in that this development is unique and almost a mini community unto itself. The existence of a shuttle bus from Overlook Ridge to and from Malden Center and Boston is unique and supports a reduction in parking at the site. Winn will be the gatekeeper to make sure it rents to only those whose parking needs can be met on site and any parking challenges will be contained within this community with no spill over into neighborhoods. Reduced parking requirements are necessary for the developer to maximize the affordable housing component in today's costly development environment. The ask for three-bedroom homes as part of the development is an absolute requirement to access the state funding sources that are critical to having this project move forward and become a reality.

The project will rely on state financial support to build the housing components. The developer plans to apply for low-income housing tax credits and funds through the Commonwealth Builder program which allows low-income persons the opportunity to gain generational wealth through homeownership.

In closing, I urge your favorable action on this zoning amendment as it will afford the opportunity for a significant amount of critically needed affordable housing.

Sincerely,



GARY CHRISTENSON
Mayor, City of Malden